

Policing and Mental Health

N8: Lancaster November 2018



On my first day in Downing Street last July, I described shortfalls in mental health services as one of the burning injustices in our country



Incoming demand

On a typical day in a typical force... ¹
There is approximately one officer on duty for every
1,753 people living in the force area ².



Officers will make 50 **arrests**. 1.6 of these arrests will be for sexual offences.



Officers will deal with - amongst other crimes - 8 dwelling burglaries, 77 thefts, 11 thefts from a motor vehicle, 3 thefts of a motor vehicle, 36 violent crimes, 1 robbery, 2 sexual assaults, including 1 rape.



They will issue 9 cautions, 3 Penalty Notices for Disorder and 3 Cannabis Warnings.



Approximately 338 **999** calls are received.



Approximately 709 incidents are recorded.



Approximately 150 crimes are reported.

As well as dealing with crime, officers will:

Ongoing demand

In addition to reacting to calls for service from the public, on a typical day the police will also be undertaking proactive work to safeguard the public including:



Supporting 2,700 families enrolled in the **troubled families** programme.



Supporting approximately 1,600 domestic abuse victims being seen at **Multi-Agency Risk Assessment Conferences**



Supporting 1,000 children and young people subject to a **Child Protection Plan**.

MAPPA

Managing approximately 1,189 sexual and violent offenders under **Multi-Agency Public Protection Arrangements** in partnership with other local bodies.

Respond to approximately 14 incidents flagged as being associated with people with mental health issues ⁴.

Attend 9 **road traffic collisions** where there were casualties and undertake 8 **breath tests**.

Carry out 37 **stop and searches**. Of these 16 are drugs related ³. Of the 37 stop and searches three will result in an arrest.

Respond to approximately 12 **missing person** reports. Just under 9 will be classified as medium risk, each of which will take an average of 18 hours of police time.

Deal with 101 **ASB incidents**.

Undertaking just under 2 **place of safety orders** under Section 136 of the Mental Health Act every day.

The population of England and Wales is approximately 57m people and of these **127,909** were police officers at March 2014.



Different forces experience different levels of demand - more than 50% of all recorded crime occurs in urban, or mostly urban, forces.

Across England and Wales, there is approximately one police officer for every 445 members of the public, an increase of over 50 people per officer since 2010. Officer numbers have fallen by 11% since 2010.



- ¹ Typical demand has been estimated based on the total from the force with the median figure for each measure. Where estimates have been calculated per officer they are based on the number of officers in the median force.
- ² Using the estimate from the HMIC Policing in Austerity report that 92% of officers will be on the frontline by March 2015 - and dividing by 3 as a proxy for shifts.
- ³ Each stop and search is estimated to take 15 minutes (a govt. estimate but no source) to complete - that's 555 minutes (or 9.3hrs) per day.
- ⁴ Based on estimates from 4 forces that 2% of incidents are associated with people with mental health issues.

London Mental Health Strategic Clinical Network

Mental health services in London: Key facts

London
Strategic Clinical Networks

London has a **GREATER BURDEN OF MENTAL ILL HEALTH** and the **HIGHEST RATE OF COMPULSORY PSYCHIATRIC ADMISSIONS** in England

1 million
Londoners in any one time experience a mental health problem

Work related
STRESS
affects
1.5 MILLION
Londoners and

5.6 MILLION
work days lost each year

Mental ill health is estimated to cost the capital nearly

£2.5 billion

in health and social care costs each year as well as

£5.5 billion

in lost working hours

If you have a serious mental illness in London, you are likely to die **17 years earlier**

than the rest of the population

40%
of people on incapacity benefit have a mental health problem

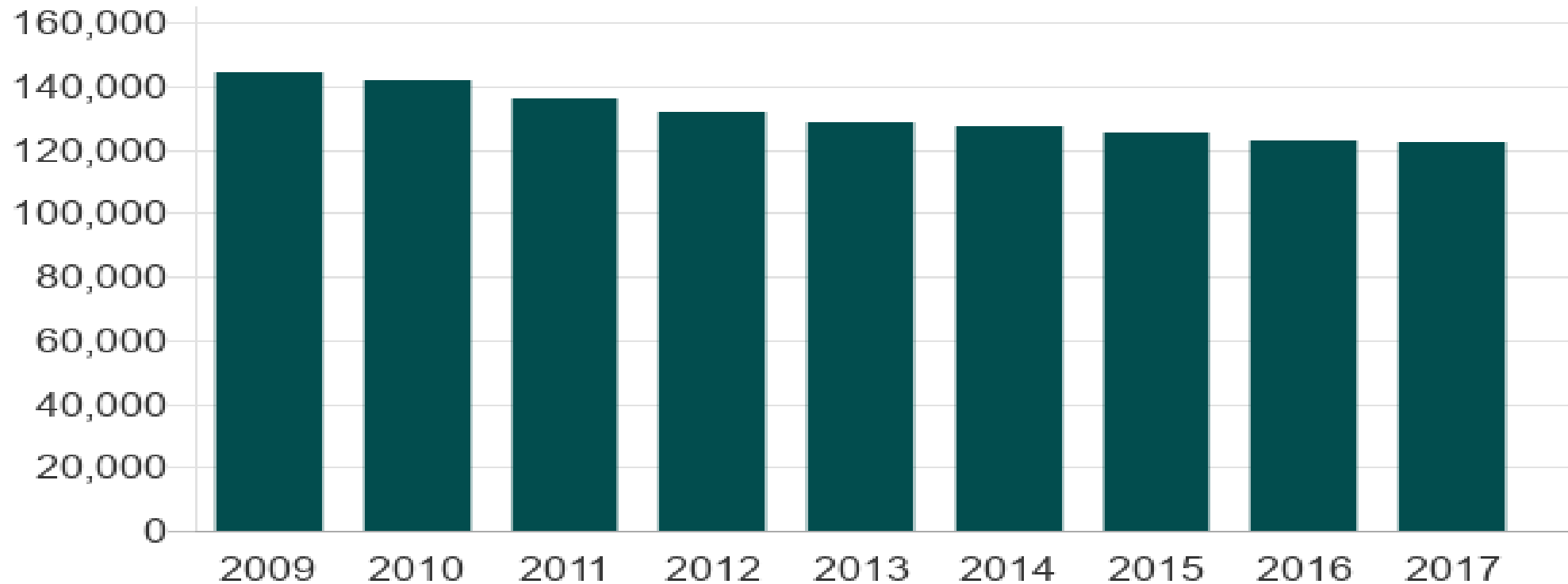
1 in 5
Londoners will have a mental health problem



Police officers in England and Wales

Figures all at 30 September

■ Police officers



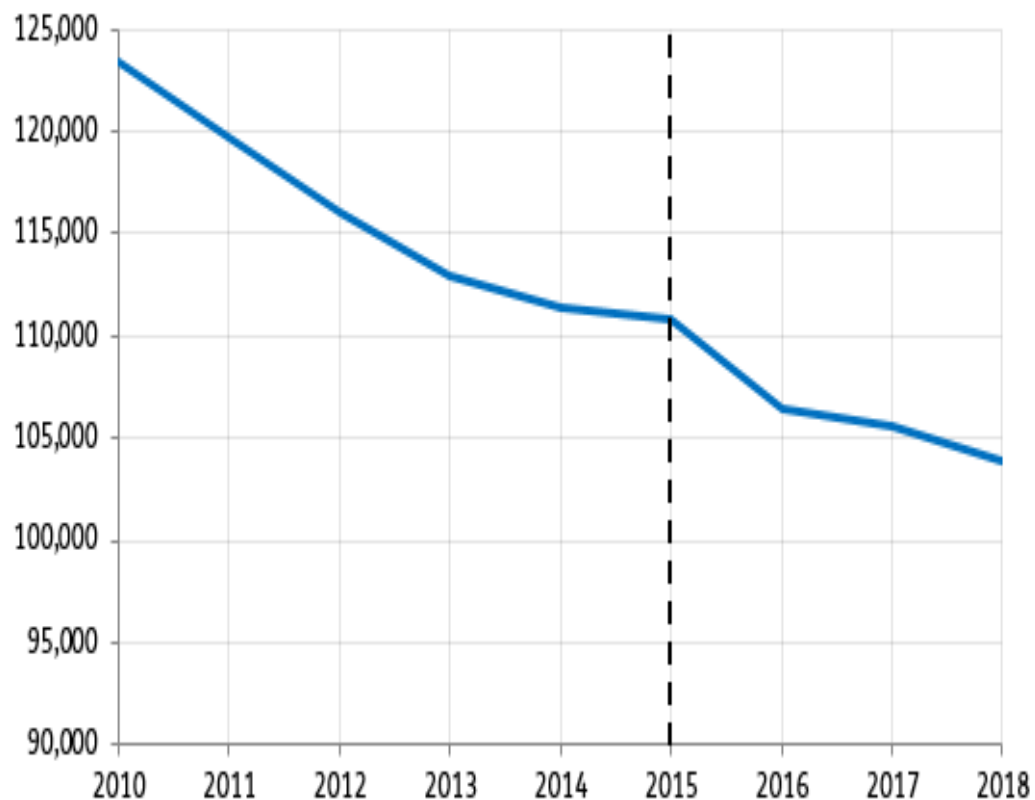
Source: Home Office

BBC

- The latest figures show that between September 2010 and September 2017, the number of police officers in English and Welsh forces fell by 19,921 or 14%,

Frontline police officers

Full time equivalent police officers in England and Wales in frontline roles, 2010-2018



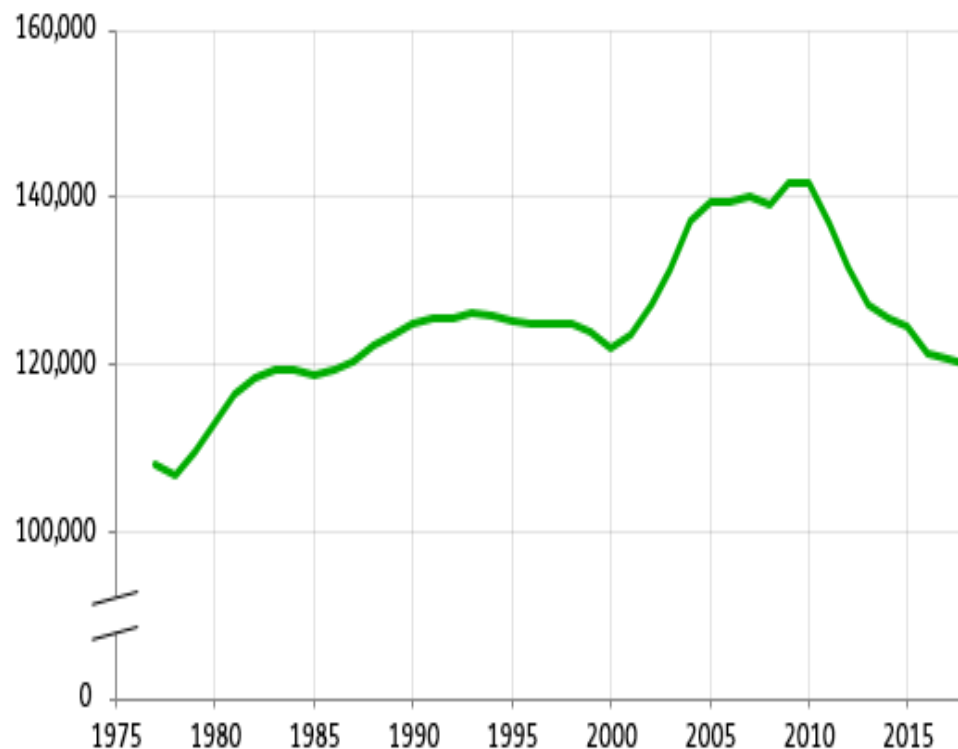
* Figures for 2010-2014 are estimates

Source: House of Commons Library, "Police Service Strength", April 2018, table A5 and Police Workforce statistics, England and Wales, 31 March 2018, table F1



Police officers: how many are there?

Full time equivalent police officers at 31 March 1977 to 2018 in England and Wales*



*excludes transport police, those on secondments, career breaks or maternity/paternity leave

Source: Home Office, Police Workforce, England and Wales, 31 March 2018: data tables, table S1: and House of Commons Library Research Paper 01/28, Police Service Strength (2001)



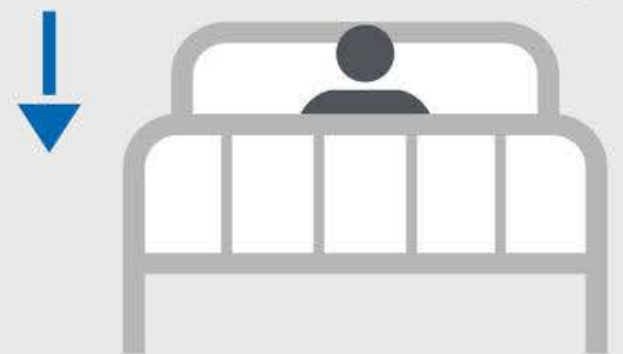
England bed data

In 2000 there were an average of **3.78 beds per 1,000 people**. This had dropped to **2.35 beds** by 2016.



Source: NHS England

Between quarter two of 2010/11 and quarter two 2016/17, the number of **overnight beds** fell by **14,000**.



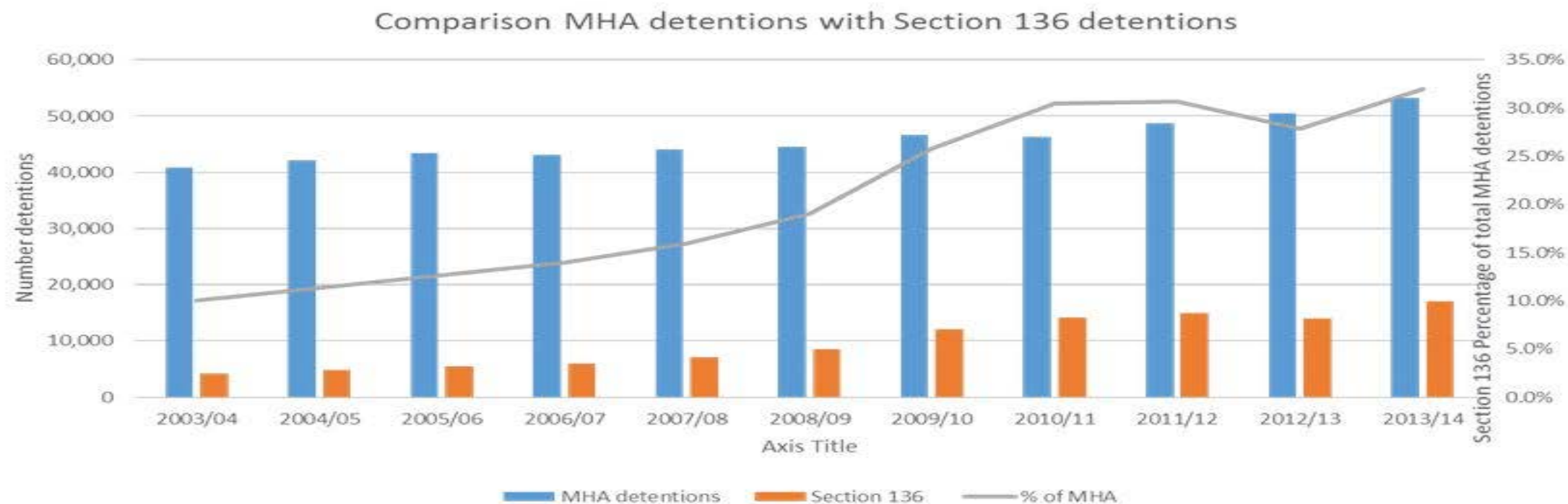
Over the same period, the number of **mental health beds** fell by a **fifth**.



In September 2017, at least **760 patients** were receiving **inpatient mental health treatment** away from their local area.

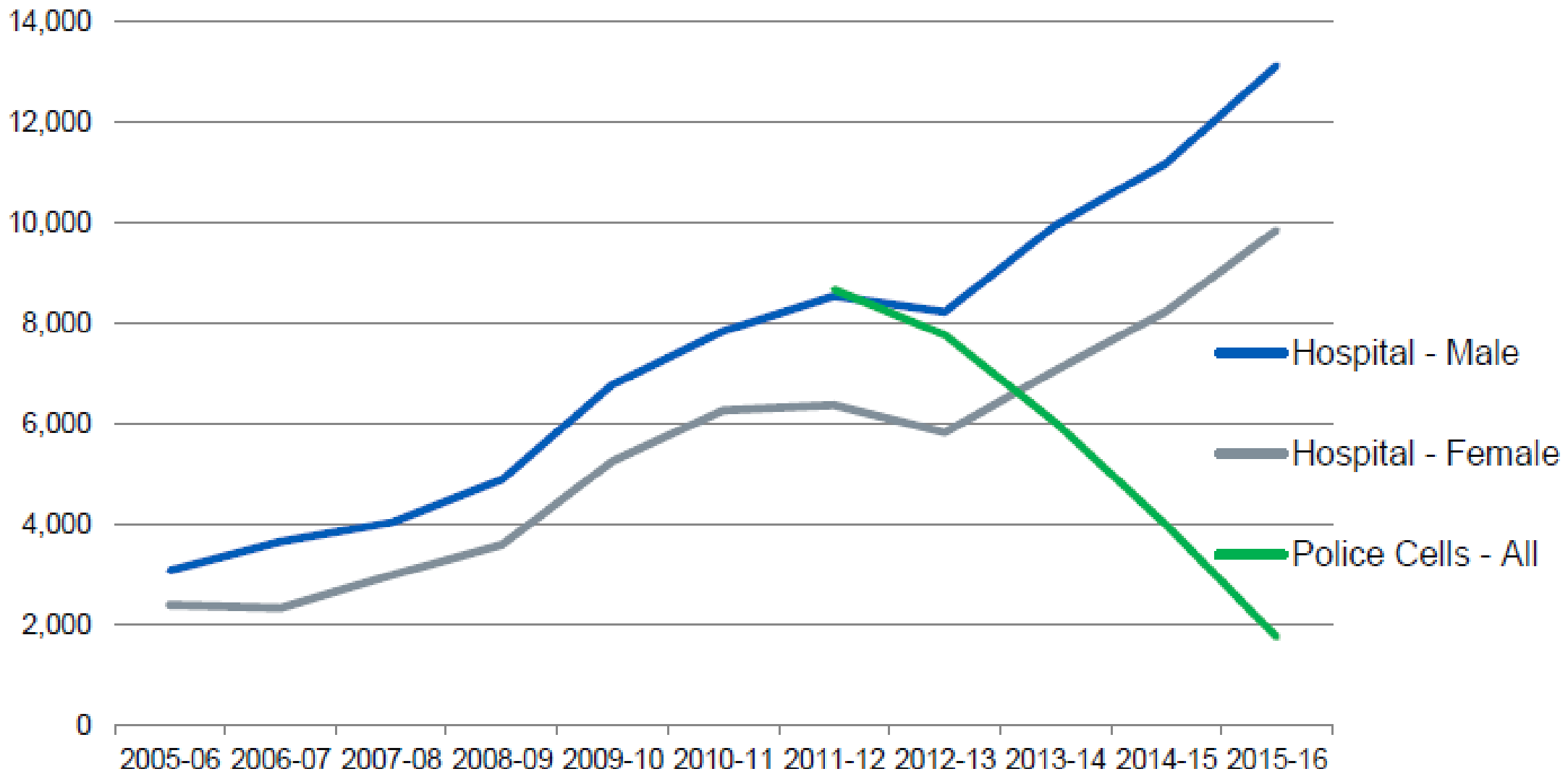


Are all MHA detentions rising?



Data from the HSCIC KP90 data return

Figure 3.1: Number of uses of Section 136, 2005/06 - 2015/16





Theresa May as Home Secretary (2013)

"to cut crime, no more and no less".



Lord Adebowale(2013)

Mental health is a core part of day-to-day MPS business



Police duty to

“protect the community from crime and terror is being jeopardised by the time that they spend on people in crisis” Sir Ian Blair (2016)



- *The police are considered to be the service of last resort. In some areas, particularly where people with mental health problems need urgent help, the police are increasingly being used as the service of first resort. This is wrong,”*
- *Sir Tom Winsor (2017)*



- Sara Thornton said the funding crisis meant police chiefs should focus on core policing. “It is this core policing which is seriously stretched. This is surely part of the police covenant with the public.”
- “But we do not have the resources to do everything that is desirable and deserving ... I want us to solve more burglaries and bear down on violence before we make more records of incidents that are not crimes.”



A recent analysis I have commissioned on section 136 demand in Kent shows that on average, between May and September 2018, Police Officers spent 5600 waiting in A&E for someone to receive treatment. That's an average of 8hours 30mins over the course of 328 incidents.



- *I feel sorry for the person I arrested recently who had caused criminal damage because they didn't have the mental health help they needed*

Chris Tarrant Interview G2
'I voted remain, now I'm a Brexiteer'



How to wake up feeling rested and alert G2



The Guardian

Monday 29 October 2018
 Issue N° 53,552
 £2.00



Hammond budget to give £2bn extra for mental health services

Andrew Sparrow
 Political correspondent

Philip Hammond will announce a £2bn increase in mental health funding today as he reveals his first budget since Theresa May told the Conservative party conference that voters needed to know austerity was over. The commitment should lead to

comprehensive mental health support being available in every major A&E department. It suggests that mental health, long seen as a neglected area within the NHS, will benefit disproportionately from the £20bn a year funding increase for health announced by the prime minister in June. In pre-budget interviews yesterday the chancellor refused to comment on reports that better-than-expected

tax returns had given him a £13bn windfall, reducing the need for the substantial tax increases that had been anticipated when May announced her spending spree for the NHS over the next five years. But Hammond also stressed that the measures being announced would be contingent on the government securing a Brexit deal with the EU – and that, in the event of there being no deal, he

would have to return to parliament with an emergency budget setting out an alternative economic strategy. In remarks with a different emphasis to May's conference speech, he also played down suggestions that the budget would categorically mark the end of austerity, saying just that this might be the moment when people see "that the fruits of their hard work are now at last in sight" and

that detailed decisions about more money for government departments would be made in the spending review next year. Yesterday Hammond said that the most important spending decision in the budget was the extra cash for the NHS in England announced by May in the summer, with Scotland, Wales and Northern Ireland getting proportional extra sums in the usual way. The increase will begin in 2019-20, reaching an extra £20bn in real terms for NHS England by 2023-24. In one of the first indications of how that money will be allocated, MPs will be told that in England at least £2bn will go to mental health services by 2023-24. In its 2012 Health and Social Care Act the coalition government legislated to create

Bolsonaro on verge of power as Brazil votes

Tom Phillips
 São Paulo

A far-right, pro-gun, pro-torture populist looked poised to become Brazil's next president last night as 147 million Brazilians went to the polls at the end of a drama-filled and deeply divisive election that is likely to reforge the future of the world's fourth-biggest democracy. Jair Bolsonaro, a 63-year-old former paratrooper who built his campaign around pledges to crush corruption, crime and a supposed communist threat, enjoyed an 8-10 percentage point lead, according to polls released on the eve of the vote. "Our expectation is victory," Bolsonaro, 63, told reporters after arriving to vote near his oceanfront home in west Rio surrounded by rifle-toting police and wearing a bullet-proof vest that has become part of his wardrobe since an attempt on his life last month. Bolsonaro's rival, the Workers' party candidate, Fernando Haddad, has gained ground in recent days and talked up the possibility of a shock reversal, although most analysts still considered that unlikely. "I believe Brazil has woken up in the last few days... and I feel very hopeful about the result," Haddad, 55, said as he voted in São



▲ Jair Bolsonaro, Brazil's far-right presidential candidate, after casting his vote yesterday PHOTOGRAPH: BUDA MENDES/GETTY

Synagogue gunman 'ragged about genocide'

Erin Durkin New York
 Carmen Gentile Pittsburgh

The suspect in the mass shooting at a Pittsburgh synagogue railed about killing Jews and genocide during the 20-minute rampage, it emerged yesterday, as the 11 victims, who ranged from 54 to 97-years-old, were named. Those who died at the Tree of Life synagogue on Saturday included a married couple and two brothers. The gun attack during a Shabbat service was the deadliest assault on Jews in US history, according to the Anti-Defamation League, which monitors antisemitism. Bill Peduto, the city's mayor, called it the "darkest day of Pittsburgh's history". Authorities were treating

Leicester grief
 Club mourns its owner after helicopter crash that 'killed five'

News Page 2 →

- No specific mention of policing and mental health in this announcement
- Focus on A+E – far from ideal (and also might generate police work ?)
- Cannot divorce mental health services from the wider issues of the impact of austerity
- Other key areas – housing/ drug and alcohol services – clearly have a relationship with mental health service demand
- Brexit – impact on social care workforce
- Is this really extra money ?

Triage Project

- Introduced 2.12.13
- Initially a pilot now extended
- Funding to support RAID team based at local hospital
- **24/7** phone triage system established
- Officers can ring **dedicated number** for guidance/support/ relevant background information from **MH nurses** on duty
- Independent evaluation being carried out by staff from Salford and Manchester Met. Universities
- Evaluation based on data/ interviews with police officers and other staff

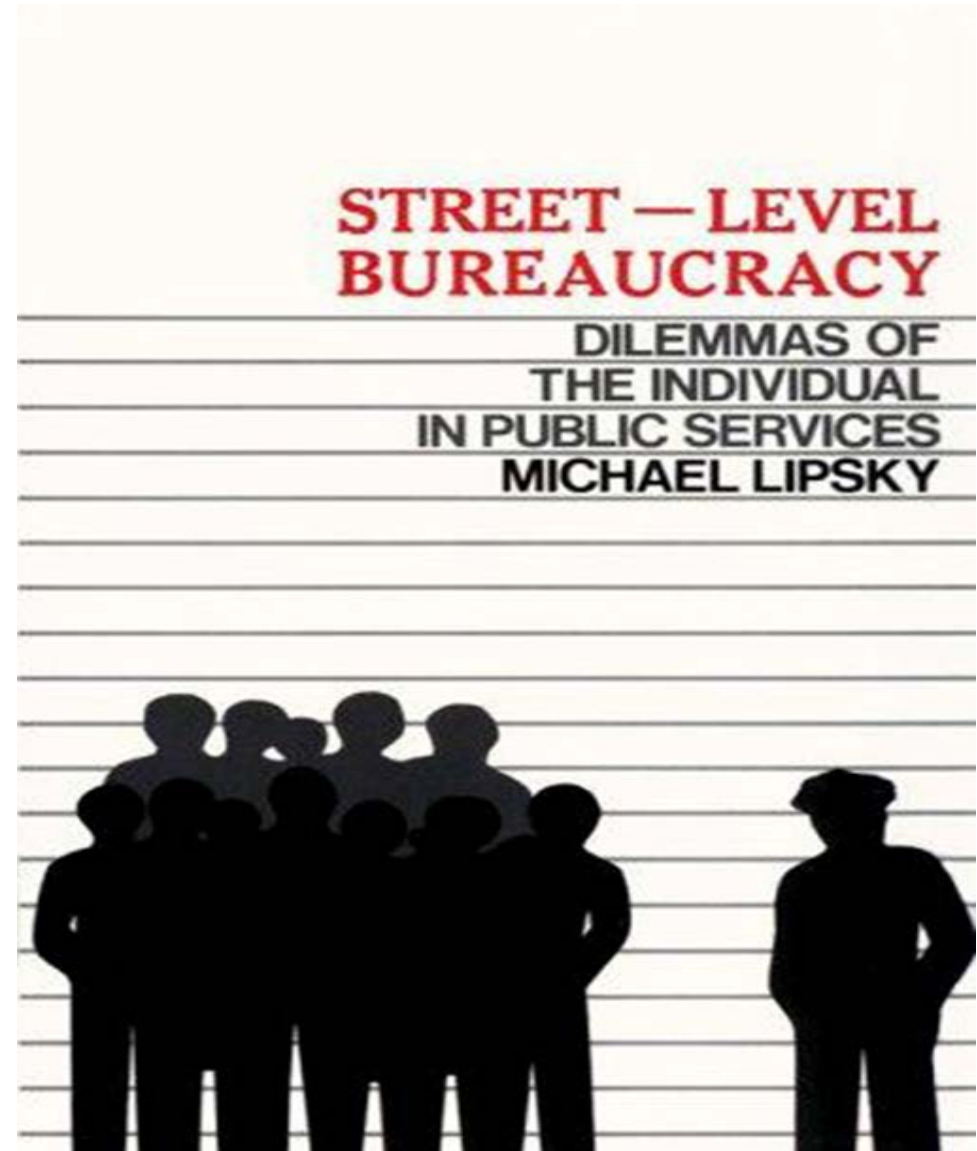
Month	Dec	Jan	Feb	Mar	April	May	Total
MH calls	119	97	100	134	96	127	673
GMP Oldham							
Police calls to RAID	34	27	28	46	42	40	217

Pilot results: 2.12.13 -31.5.14

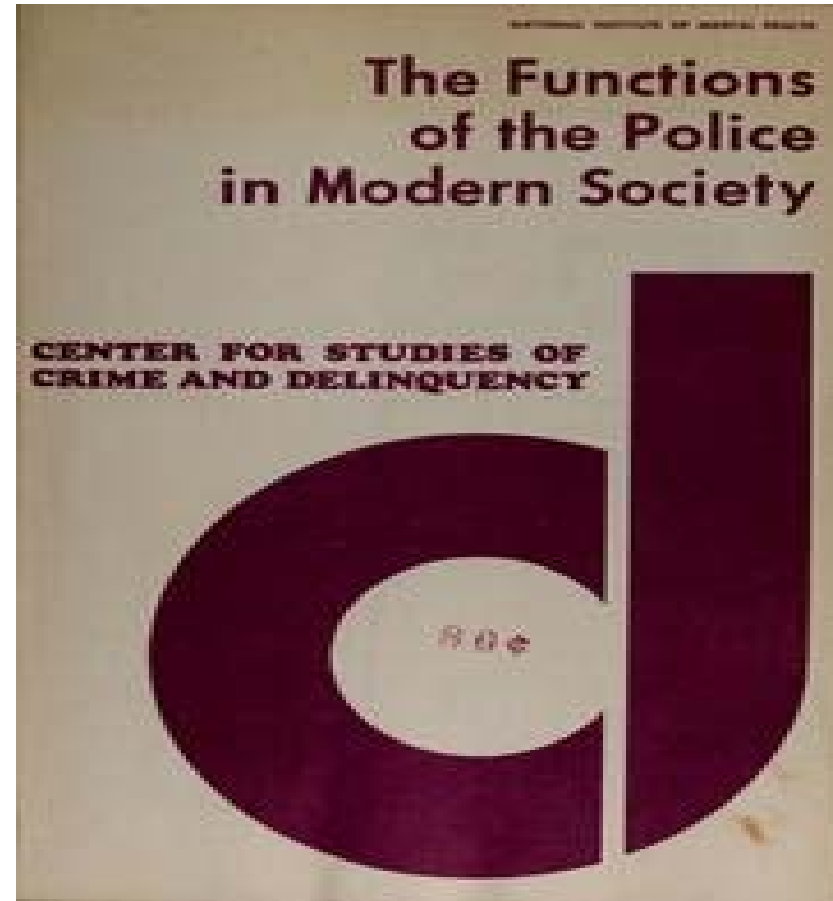
<i>Category</i>	<i>Calls</i>
Self harm/threats /overdose	220 (32.68%)
Concerns for welfare	147 (21.84%)
Mental health history identified	87 (12.92%)
No specific mental health issue	67 (9.95%)
Adult safeguarding	48 (7%)
Section 136	43 (6.4%)
Police assistance –MHA	18(2.67%)

<i>Outcomes of section 136</i>	<i>Number</i>
Informal admission	17
Section 2	4
Section 3	1
Discharge with follow up from specialist services	15
Discharge with primary care follow up or nfa	3
Total	40

- Lipsky's classic written against a background of financial retrenchment – NYC bankrupt
- Role of SLBs in enacting but also subverting the impact of broader government social policies
- Role of individual discretion
- Austerity
- Focus on inclusive notions of citizenship
- Deinstitutionalisation
- Street-level psychiatrists



Egon Bittner on the role of the police



- *“Florence Nightingale in pursuit of Willie Sutton”*